

Program Summary

In partnership with the South Carolina Alliance for Recovery Residences (SCARR), Oxford House International (OHI), and its network of community providers across the state, the S.C. Department of Behavioral Health and Developmental Disabilities (BHDD), Office of Substance Use Services (OSUS), administers the South Carolina Recovery Housing Program (RHP) in response to the U.S. Department of Housing and Urban Development (HUD) Federal Register Notice No. FR-6225-N-01.

In April 2025, the State of South Carolina passed a law combining the S.C. Department of Alcohol and Other Drug Abuse Services (DAODAS), the S.C. Department of Mental Health, and the S.C. Department of Disabilities and Special Needs into one state agency – the S.C. Department of Behavioral Health and Developmental Disabilities. However, for the purposes of this action plan and for the federal award, BHDD OSUS may be referred to by the federal grantors as the S.C. Department of Alcohol and Other Drug Abuse Services (DAODAS), because the agency's EIN, UEI, and DUNS are still connected to that name.

For many individuals, achieving and maintaining recovery from a substance use disorder (SUD) is hindered by a lack of safe, affordable housing that is supportive of the recovery process. Recovery housing extends the continuum of care to provide support to individuals as they initiate, stabilize, and maintain long-term recovery in the community. As the State Agency for Substance Use Services in South Carolina, BHDD OSUS / DAODAS brings partners together to provide stable, transitional housing for individuals in recovery from an SUD. BHDD OSUS enhances physical and psychological safety through supportive transitional housing and short-term housing assistance that improves the recovery community's well-being through linkages to an array of other social services.

Through the implementation of recovery housing rental assistance using RHP funds, BHDD OSUS / DAODAS seeks to address this gap and provide for greater access across all racial, ethnic, and socioeconomic populations in the state. Safe, stable, recovery-focused housing addresses foundational physiological and safety needs and removes barriers traditionally set in place by an individual's social determinants of health.

BHDD OSUS / DAODAS' goal with the implementation of the RHP plan is to provide safe, stable, and recovery-supportive housing to individuals meeting the Limited Clientele National Objective described in the RHP Notice. As such, funds are made available to those people who meet the national criteria for low-to-moderate-income individuals. It is believed that individuals who meet this criterion have historically found themselves priced out of receiving the same level of care as those whose income levels are greater. These increased financial burdens often force those seeking or maintaining recovery to focus on shelter and security needs at the expense of recovery efforts. RHP funds directly impact individuals of low to moderate income levels by alleviating this financial burden and providing the basic security and shelter that are essential to individual needs.

BHDD OSUS / DAODAS provides applications for housing assistance via the agency's website. Applications are submitted, reviewed, approved or denied, and correspondence sent to applicants as well as housing providers (as necessary). If an application is denied, an electronic communication is sent informing the applicant and describing the reason(s) for denial. If approved, notifications – along with process logistics – are communicated electronically to both the applicant and the housing provider when selected.

Through extensive work, BHDD OSUS / DAODAS has developed significant partnerships that address the diverse needs of those entering and residing in recovery housing across South Carolina. Key partners include SCARR, OHI, the S.C. Department of Commerce, S.C. Department of Corrections, S.C. Alliance of Recovery Community Organizations, as well as county alcohol and drug abuse authorities throughout the state. Representatives from these partners, existing and new, are part of the advisory council for this program and serve as referring agencies. As experts in recovery housing and SUD treatment and recovery services, each entity and their respective designees bring a wealth of experience and knowledge to bear when serving the public. This system has developed a comprehensive network of partners in recovery housing to address the well-being of participants and to promote long-term recovery.

The focus of this initiative is to provide access to safe and stable recovery-supportive housing, while helping increase access to recovery-supportive social services. Additional key performance outcomes include helping individuals secure permanent housing, gain employment, and engage in recovery support services, and ascertaining the demographic makeup of those in the program.

The South Carolina RHP utilizes statewide support to address the key gap in access to recovery housing in South Carolina. Safe and stable housing is an essential component of sustained recovery from an SUD. This application's award of \$1,071,449.00 under the Federal Fiscal Year 2026 (FFY26) allocation will be used in furtherance of the nationwide objectives set forth in the announcement. During the life of this funding, BHDD OSUS / DAODAS anticipates serving 500 unique individuals, helping 25 unique individuals secure permanent housing, increasing access to recovery support services for 300 individuals, and helping 150 individuals gain employment.

Resources

BHDD OSUS / DAODAS partners with other state agencies, non-profit entities, private organizations, and county agencies to provide resources and services for those seeking and/or maintaining recovery from an SUD.

BHDD OSUS / DAODAS is the state agency in South Carolina tasked with the administration of prevention, intervention, treatment, and recovery services, as well as compliance oversight for federally funded SUD providers throughout the state. BHDD OSUS / DAODAS administers funding and ensures compliance for 31 alcohol and drug

abuse authorities that deliver direct services in all 46 counties. As such, BHDD OSUS / DAODAS serves as the fiduciary agency that administers multiple federal grants. Many of these grants support initiatives consistent with the goals of the RHP, such as the Substance Use Prevention, Treatment, and Recovery Services Block Grant (SUBG) from the Substance Abuse and Mental Health Services Administration (SAMHSA), as well as the State Opioid Response Grant (SOR) from SAMHSA and its predecessor, the State Targeted Response Grant (STR). Through these funding sources, BHDD OSUS / DAODAS provides financial mechanisms to deliver evidence-based practices for prevention, intervention, treatment, harm reduction, and recovery-support services. These organizations provide the social services needed by those individuals who are seeking or maintaining recovery from an SUD. All 31 county authorities are CARF or Joint Commission accredited. Seven of the 11 recovery community organizations in the state are accredited by the Association of Recovery Community Organizations. The state's opioid treatment programs (OTPs) are CARF accredited.

Administration Summary

Dan Loffredo, BHDD OSUS / DAODAS Recovery Services Coordinator, serves as the Project Director for South Carolina's Recovery Housing Program. As the Project Director, his primary roles are to ensure both fidelity and comprehensive coordination for application review, participant communication, and coordination of fund disbursement to all approved housing entities. Mr. Loffredo has a Master of Divinity (M.Div.) degree, has been a certified clinical chaplain in both mental health and correctional settings, has over 15 years of experience in social services, and is the current point of contact for recovery housing projects in the state.

Dan Loffredo, M.Div., CPSS
Recovery Services Coordinator
Office of Substance Use Services
S.C. Department of Behavioral Health and Developmental Disabilities
State of South Carolina Health Campus
400 Otarre Parkway, Building B
Cayce, SC 29033
Office: 803.896.5545
dloffredo@osus.bhdd.sc.gov

Use of Funds – Distribution

Federal Fiscal Year 2026 (FFY26)

<i>FFY26</i>	<i>Amount</i>
Total Award	\$1,071,449.00
Administrative Costs (4.5%)	\$48,215.00
Technical Assistance (2.5%)	\$26,786.00
Recovery Housing Assistance	\$996,448.00

In compliance with award requirements, 30% of the funding for housing assistance from the FFY26 allocation, totaling \$321,435.00, will be expended within the first 12 months of program implementation. As stated previously, all funds will be expended to serve those individuals who meet the Limited Clientele National Objective set forth in the RHP announcement. All funds will be used to serve individuals identified as being at low to moderate income levels to provide unencumbered access to basic housing and security needs.

OHI and SCARR will submit monthly reimbursement requests to BHDD OSUS / DAODAS by the eighth working day of the month for residents in their respective homes. These requests will be for the previous month's totals. BHDD OSUS / DAODAS will submit drawdown requests via Disaster Recovery Grant Reporting (DRGR) and make payments to OHI and SCARR, which will be responsible for disbursing payments to individual houses.

Monthly rental assistance will be available for up to \$1,250.00 per applicant, to be used to cover the approved applicant's rental fees. This dollar amount was determined by comparing local rental fees, recovery residence fees, and income levels for potential participants. Based on this research, it was determined that this level of support would allow the greatest amount of access without financially excluding one organization over another.

Use of Funds – Eligible Subrecipients

Applicants for the South Carolina RHP must identify as being in, or seeking, recovery from an SUD and meet low-to-moderate-income guidelines in accordance with the stated Limited Clientele National Objective set forth in the RHP announcement. Individuals who are currently housed in a recovery home and are seeking rental assistance may be eligible for funding; however, any individual who has been a resident of a recovery home – at the time of submitting their application – for 91 days or more (uninterrupted) shall not be eligible for funding. Exceptions may be made on a case-by-case basis for extenuating circumstances at the sole discretion of the Project Director.

Priority will be given to individuals who are currently unhoused. No funding will be disbursed directly to a participant. All payments will be made directly to houses certified

through SCARR, OHI, or rental sites with access to recovery support services provided by a BHDD OSUS / DAODAS-funded initiative. Such rental site payments will only be made in a case where there are no SCARR-certified houses or Oxford Houses within a 50-mile radius of the participant's location. Funds will be available for individuals for a period not longer than three months, until permanent housing is secured, or until all funds are exhausted, whichever occurs first.

Use of Funds – Criteria for Evaluation

Individuals will apply via the BHDD OSUS / DAODAS website and will be asked to provide information regarding their specific need(s) along with current area of residence and financial status. Individuals will be asked if they are currently seeking or are in recovery from an SUD and if they are willing to reside in a recovery residence that is either a participating Oxford House or certified by SCARR.

Additional demographic information will be collected at the time of application, along with agreements to participate in one-month and three-month follow-up surveys for as long as they are utilizing RHP funds. Individuals will be approved who meet low-to-moderate-income requirements, are in or seeking recovery from an SUD, state a willingness to reside in an Oxford House or SCARR-certified recovery residence, and participate in follow-up surveys.

Definition – Individual in Recovery

1. An **individual in recovery** from a substance use disorder is a person who is in the process of change to improve their health and wellness, live a self-directed life, and strive to reach their full potential.

Definition – Substance Use Disorder

1. A **substance use disorder** is the continual use of alcohol and/or other drugs in such a way that causes clinically significant impairment. This impairment includes, but is not limited to, physical and mental health, as well as impacts on social, economic, and familial life.

Anticipated Outcomes

BHDD OSUS / DAODAS will develop a comprehensive data-collection, monitoring, and reporting mechanism that provides detailed information about the RHP's impact on the state of South Carolina. BHDD OSUS / DAODAS plans to track the number of individuals who gain access to safe and stable housing through RHP funds; the number of individuals who are able to transition to permanent housing that received RHP funds; the number of individuals engaged in recovery support services who received RHP funds; the number of individuals newly employed who received RHP funds; and the demographic makeup of individuals served through RHP funds.

The Project Director will collect and analyze data to see if projected outcomes are being met. To track performance measures, everyone receiving housing assistance will be made aware of a one-month and three-month follow-up survey that will be required to maintain program compliance. For those individuals who utilize three months of funds or obtain permanent housing, voluntary satisfaction surveys will be sent to help evaluate participant perceptions of challenges and successes.

<i>Objective</i>	<i>Projected Outcome</i>
Number of individuals who gain access to safe and stable recovery-focused housing	500
Number of individuals who transition to permanent housing after receiving RHP assistance	25
Number of RHP awardees who engage in recovery-support services	300
Number of RHP awardees who gain employment	150
Demographic analysis of RHP awardees	500 (to be collected on applications)

The RHP Project Director understands the requirements for data collection and reporting, and as a result will report all performance measures in DRGR. Annual reports will include comparisons between proposed and actual metrics along with qualitative descriptions of program practices.

Expenditure Plan

BHDD OSUS / DAODAS will comply with all guidelines set forth in the RHP award notification. The agency will spend at least 30% of the award in the first 12 months of plan implementation and plans to utilize 100% of funds prior to the conclusion of the performance period (September 1, 2028). BHDD OSUS / DAODAS acknowledges that Section 8071(d)(2) states that no matching funds are required.

There is a substantial gap in South Carolina's ability to provide access to safe and stable recovery-focused housing, and therefore BHDD OSUS / DAODAS does not anticipate any significant barriers to expending all RHP funds. The agency's administrative costs shall not exceed 5% of the total award, and technical assistance costs shall not exceed the required 3% of the total award. There will be no program income generated because of this initiative.

Citizen Participation Summary

On August 28, 2026, BHDD OSUS / DAODAS posted the FFY26 Recovery Housing Program plan on its website at <https://bhdd.sc.gov/index.php/about/grants>. An email address was

provided for all questions, comments, and concerns the public might have in relation to BHDD OSUS / DAODAS' plan.

Partner Coordination

BHDD OSUS / DAODAS has partnered with state, county, public, and private organizations for the successful implementation of increased access to recovery-focused housing and wrap-around services for South Carolinians. Below are several of these organizations and the roles they play.

Oxford House

Oxford House is a long-standing housing concept in recovery from alcohol and other drug addiction. In its simplest form, an Oxford House is a democratically run, self-supporting, substance-free home. The number of residents in a house may range from six to 15; there are houses for men, houses for women, and houses that accept parents with children. BHDD OSUS / DAODAS and Oxford House have maintained a strong relationship over the past 13 years, and as a result of this partnership, Oxford House has been able to grow in South Carolina and meet the ever-changing needs of those seeking safe and stable recovery-focused housing.

South Carolina Alliance for Recovery Residences (SCARR)

SCARR is a 501(c)(3) nonprofit organization that was formed in 2018 to serve the recovery community by providing a single point of access for information regarding recovery residences and related organizations in the state. The primary focus of SCARR is the development and maintenance of clear and consistent standards for recovery residences in South Carolina and the use of these standards as the basis for non-biased certification statewide. SCARR strives to maintain clear communication regarding these standards of care for recovery residences and the associated communities, while ensuring credibility, ethical conduct of members, and excellence in all interactions with the South Carolina recovery community. As an affiliate of the National Alliance for Recovery Residences, SCARR is responsible for ensuring that the recovery residence certification process is consistent with the national standard.

County Alcohol and Drug Abuse Authorities

South Carolina contracts with 31 county organizations serving all 46 counties. Each organization provides comprehensive prevention, treatment, and recovery services using evidence-based practices. County authorities have medical, clinical, and peer support professionals on staff to ensure the highest level of efficacy in the delivery of direct services. BHDD OSUS / DAODAS works closely with each organization on the framework for services, routinely provides technical assistance, and serves as the liaison between each county authority and SAMHSA. These deep and lasting partnerships have built a bond of trust that benefits the public. The county authorities predominantly see a low-to-

moderate-income population and will serve as a major source of recovery housing referrals for the South Carolina RHP.

Recovery Community Organizations (RCOs)

An RCO is a community-based, non-profit, peer-run center for “all things recovery.” BHDD OSUS / DAODAS funds 10 RCOs that provide a broad scope of services to support those individuals who are seeking and/or maintaining recovery. RCOs will be able to not only provide recovery services for those in recovery housing but serve as a referral source for those in need of safe and stable recovery housing.

S.C. Department of Corrections (SCDC)

BHDD OSUS / DAODAS serves those currently incarcerated through a partnership with SCDC to provide peer support services to individuals “behind the wall.” This BHDD OSUS / DAODAS initiative provides for medication-assisted treatment/recovery for those currently incarcerated and soon to be released. At this time, South Carolina boasts one of the lowest recidivism rates in the nation at a combined 23.1%. Those citizens returning from incarceration are in greater need for increased access to safe and stable housing. Returning citizens are a priority focus for RHP funds.

Opioid Treatment Programs (OTPs)

OTPs treat the public by assessing for, prescribing, and monitoring Food and Drug Administration-approved medications for the treatment of opioid use disorder (OUD). An OTP provides counseling and education for a patient’s SUD needs, as well as the prevention of human immunodeficiency virus (HIV). OTPs can be a stable and convenient point of facilitation for the treatment of OUD through the use of medication.

Collegiate Recovery Programs (CRPs)

BHDD OSUS / DAODAS funds five CRPs across the state that provide a full array of wrap-around services to students in recovery from an SUD. As RHP participants explore ways to improve their lives and reach their full potential, CRPs will potentially play a role in participant’s lives.

Subrecipient Management and Monitoring

BHDD OSUS / DAODAS has the capacity and ability to ensure compliance with RHP programmatic implementation, monitoring, and reporting requirements. There are no projected subrecipients for program implementation.